UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

Apr 05, 2024 10:31 am U.S. EPA REGION 5 HEARING CLERK

In the Matter of:)		TILARRITO
)	Docket No. CAA-05-2024-003	31
Southern Indiana Gas and Electric Compa	ny)		
)	Proceeding to Assess a Civil P	enalty
F.B. Culley Generating Station)	Under Section 113(d) of the	Clean Air Act,
Newburgh, Indiana)	42 U.S.C. § 7413(d)	
)		
Respondent.)		
)		

Consent Agreement and Final Order

Preliminary Statement

- 1. This is an administrative action commenced and concluded under Section 113(d) of the Clean Air Act (the CAA), 42 U.S.C. § 7413(d), and Sections 22.1(a)(2), 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules), as codified at 40 C.F.R. Part 22.
- Complainant is the Director of the Enforcement and Compliance Assurance Division,
 U.S. Environmental Protection Agency (EPA), Region 5.
- 3. Respondent is Southern Indiana Gas and Electric Company (SIGECO), a corporation doing business in Indiana.
- 4. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).
- 5. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.
- 6. Respondent consents to the assessment of the civil penalty specified in this CAFO and to the terms of this CAFO.

Jurisdiction and Waiver of Right to Hearing

- 7. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.
- 8. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO and its right to appeal this CAFO.

Statutory and Regulatory Background

- 9. Under Section 112 of the CAA, EPA promulgated the National Emission Standards for Hazardous Air Pollutants (NESHAP) for Coal- and Oil-Fired Electric Utility Steam Generating Units at 40 C.F.R. §§ 63.9980 through 63.10042 (Subpart UUUUU).
- 10. The owner or operator of an existing affected facility was required to comply with the requirements of Subpart UUUUU by April 16, 2015.
 - 11. Subpart UUUUU applies to coal-fired electric utility steam generating units.
- 12. Subpart UUUUU, at 40 C.F.R. § 63.9991(a)(1), referencing Table 2 to NESHAP Subpart UUUUU, states that an existing coal-fired unit that is not combusting low rank virgin coal, that is nonagglomerating virgin coal having a calorific value (moist, mineral matter-free basis) of less than 8,300 British thermal units (Btu)/lb, must comply with a 30-boiler-operating-day rolling average mercury (Hg) emission limit of 1.2 lbs/trillion Btu (TBtu).
- 13. On August 17, 2021, the Indiana Department of Environmental Management (IDEM) issued a CAA Part 70 Operating Permit Renewal (Permit No. T173-43264 -00001) to SIGECO. Condition E.2.2 of this Part 70 Permit also requires SIGECO to comply with Subpart UUUUU.
- 14. The Administrator of EPA (the Administrator) may assess a civil penalty of up to \$55,808 per day of violation up to a total of \$446,456 for violations that occurred after November 2, 2015 under Section 113(d)(1) of the CAA, 42 U.S.C. § 7413(d)(1), and 40 C.F.R. Part 19.

- 15. Section 113(d)(1) limits the Administrator's authority to matters where the first alleged date of violation occurred no more than 12 months prior to initiation of the administrative action, except where the Administrator and the Attorney General of the United States jointly determine that a matter involving a longer period of violation is appropriate for an administrative penalty action.
- 16. The Administrator and the Attorney General of the United States, each through their respective delegates, have determined jointly that an administrative penalty action is appropriate for the period of violations alleged in this CAFO.

Factual Allegations and Alleged Violations

- 17. SIGECO owns and operates the F.B. Culley Generating Station (Culley Station) located at 3711 Darlington Road, Newburgh, Indiana, which includes two coal-fired electric utility steam generating units identified as Units 2 (100 MW) and 3 (287 MW). These units share a single combined wet stack.
- 18. Unit 3 experienced a catastrophic boiler feed pump turbine failure in June 2022 and remained out of service through mid-March 2023. During this period, Unit 2 was operated individually and intermittently at substantially lower throughput than typical operating conditions when both units were available.
- 19. SIGECO identified a potential issue with its Hg compliance monitoring data and informed the Indiana Department of Environmental Management (IDEM) in April 2023 that SIGECO was undertaking additional evaluation. After subsequent review SIGECO identified a compliance monitoring software malfunction which contributed to the event and has been corrected. SIGECO subsequently submitted a Revised 4th Quarter 2022 Report and a Revised 1st Quarter 2023 Deviation Report for the Culley Station (Revised Deviation Reports) to IDEM in June 2023.

- 20. On May 31, 2023, EPA sent a CAA Section 114 Information Request (Request) to SIGECO requesting information related to mercury emissions and the mercury control system at its Culley Station.
- 21. On July 17, 2023, SIGECO responded to EPA's Request. In its response, SIGECO included the Revised Deviation Reports for Culley Station in which SIGECO reported a total of 64 deviations from the 1.2 lbs/TBtu, 30-boiler-operating-day rolling average, mercury emission limitation in 40 C.F.R. § 63.9991(a)(1) between September 12, 2022 and March 13, 2023.
- 22. On August 28, 2023, EPA issued a Finding of Violation (FOV) to SIGECO for the 64 reported deviations. Among other information, EPA stated in the FOV that the deviations resulted in approximately 144 lbs of estimated excess mercury emissions. After subsequent discussions and review of information provided by SIGECO, EPA estimates that the actual cumulative amount of excess mercury emissions from these deviations was approximately 0.15 lbs of mercury.
- 23. By exceeding NESHAP UUUUU's, 30-boiler-operating-day rolling average emission limit for mercury at Culley Unit 2 on certain boiler operating days between September 12, 2022 and March 13, 2023, SIGECO violated 40 C.F.R. § 63.9991(a)(1) and the facility's Part 70 operating permit, Condition E.2.2.

Civil Penalty

- 24. Based on analysis of the factors specified in Section 113(e) of the CAA, 42 U.S.C. § 7413(e), the facts of this case, cooperation, and return to compliance, Complainant has determined that an appropriate civil penalty to settle this action is \$81,500.
 - 25. Penalty Payment. Respondent agrees to:
- a. Pay the civil penalty of \$81,500 within 30 days after the effective date of this CAFO.

b. Pay the civil penalty using any method provided in the table below.

Payment Method	Payment Instructions	
Automated	US Treasury REX/Cashlink ACH Receiver	
Clearinghouse (ACH)	ABA: 051036706	
payments made	Account Number: 310006, Environmental Protection Agency	
through the US Treasury	CTX Format Transaction Code 22 – checking	
Wire transfers made through Fedwire	In the comment area of the electronic funds transfer, state Respondent's name and the CAFO docket number. Federal Reserve Bank of New York ABA: 021030004 Account Number: 68010727 SWIFT address: FRNYUS33 33 Liberty Street	
	New York, NY 10045	
	Beneficiary: US Environmental Protection Agency	
	In the comment area of the electronic funds transfer, state Respondent's name and the docket number of this CAFO.	
Payments made through <u>Pay.gov</u>	 Go to <u>Pay.gov</u> and enter "SFO 1.1" in the form search box on the top left side of the screen. 	
Payers can use their credit or debit cards (Visa, MasterCard, American Express & Discover) as well as checking account information to make payments.	 Open the form and follow the on-screen instructions. Select your type of payment from the "Type of Payment" drop down menu. Based on your selection, the corresponding line will open and no longer be shaded gray. Enter the CAFO docket number into the field 	
Cashier's or certified	For standard delivery :	
check payable to	U.S. Environmental Protection Agency	
"Treasurer, United	Fines and Penalties	
States of America."	Cincinnati Finance Center	
	P.O. Box 979078	
Please notate the CAFO docket number on the	St. Louis, Missouri 63197-9000	
check	For signed receipt confirmation (FedEx, UPS, Certified Mail, etc):	
	U.S. Environmental Protection Agency	
	Government Lockbox 979078	
	3180 Rider Trail S.	
	Earth City, Missouri 63045	

26. Within 24 hours of the payment of the civil penalty, Respondent must send a notice of payment that states Respondent's name and the docket number of this CAFO to EPA at the following addresses:

Air Enforcement and Compliance Assurance Branch U.S. Environmental Protection Agency, Region 5 R5airenforcement@epa.gov

Mary McAuliffe
Office of Regional Counsel
U.S. Environmental Protection Agency, Region 5
mcauliffe.mary@epa.gov

Regional Hearing Clerk (E-19J)
U.S. Environmental Protection Agency, Region 5
r5hearingclerk@epa.gov

- 27. This civil penalty is not deductible for federal tax purposes.
- 28. If Respondent does not pay timely the civil penalty, EPA may request the Attorney General of the United States to bring an action to collect any unpaid portion of the penalty with interest, nonpayment penalties and the United States enforcement expenses for the collection action under Section 113(d)(5) of the CAA, 42 U.S.C. § 7413(d)(5). The validity, amount and appropriateness of the civil penalty are not reviewable in a collection action.
- 29. Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any overdue amount from the date payment was due at a rate established by the Secretary of the Treasury pursuant to 26 U.S.C. § 6621(a)(2). Respondent must pay the United States enforcement expenses, including but not limited to attorney's fees and costs incurred by the United States for collection proceedings. In addition, Respondent must pay a quarterly nonpayment penalty each quarter during which the assessed penalty is overdue. This nonpayment penalty will be 10

percent of the aggregate amount of the outstanding penalties and nonpayment penalties accrued from the beginning of the quarter. 42 U.S.C. § 7413(d)(5).

- 30. Pursuant to 26 U.S.C. § 6050X and 26 C.F.R. § 1.6050X-1, EPA is required to send to the Internal Revenue Service (IRS) annually, a completed IRS Form 1098-F (Fines, Penalties, and Other Amounts) with respect to any court order or settlement agreement (including administrative settlements), that require a payor to pay an aggregate amount that EPA reasonably believes will be equal to, or in excess of, \$50,000 for the payor's violation of any law or the investigation or inquiry into the payor's potential violation of any law, including amounts paid for "restitution or remediation of property" or to come "into compliance with a law." EPA is further required to furnish a written statement, which provides the same information provided to the IRS, to each payor (i.e., a copy of IRS Form 1098-F). Failure to comply with providing IRS Form W-9 or Tax Identification Number (TIN), as described below, may subject Respondent to a penalty, per 26 U.S.C. § 6723, 26 U.S.C. § 6724(d)(3), and 26 C.F.R. § 301.6723-1. In order to provide EPA with sufficient information to enable it to fulfill these obligations, EPA herein requires, and Respondent herein agrees, that:
 - a. Respondent shall complete an IRS Form W-9 (Request for Taxpayer Identification
 Number and Certification), which is available at https://www.irs.gov/pub/irs-pdf/fw9.pdf;
 - Respondent shall therein certify that its completed IRS Form W-9 includes Respondent's correct TIN or that Respondent has applied and is waiting for issuance of a TIN;
 - c. Respondent shall email its completed Form W-9 to EPA's Cincinnati Finance Center at wise.milton@epa.gov, within 30 days after the Final Order ratifying this Agreement is filed, and EPA recommends encrypting IRS Form W-9 email correspondence; and

d. In the event that Respondent has certified in its completed IRS Form W-9 that it does not yet have a TIN but has applied for a TIN, Respondent shall provide EPA's Cincinnati Finance Center with Respondent's TIN, via email, within five (5) days of Respondent's receipt of a TIN issued by the IRS.

General Provisions

- 31. The parties consent to service of this CAFO by e-mail at the following valid e-mail addresses: mcauliffe.mary@epa.gov (for Complainant), and angila.retherford@centerpointenergy.com (for Respondent). Respondent understands that the CAFO will become publicly available upon filing.
- 32. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in this CAFO.
- 33. The CAFO does not affect the rights of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violation of law.
- 34. This CAFO does not affect Respondent's responsibility to comply with the CAA and other applicable federal, state, and local laws. Except as provided in paragraph 32, above, compliance with this CAFO will not be a defense to any actions subsequently commenced pursuant to federal laws administered by EPA.
- 35. Respondent certifies that it is complying with Subpart UUUUU and Condition E.2.2 (requiring compliance with Subpart UUUUU) of the facility's CAA Part 70 Operating Permit.
- 36. This CAFO constitutes an "enforcement response" as that term is used in EPA's Clean Air Act Stationary Civil Penalty Policy to determine Respondent's "full compliance history" under Section 113(e) of the CAA, 42 U.S.C. § 7413(e).
 - 37. The terms of this CAFO bind Respondent, its successors and assigns.

- 38. Each person signing this consent agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.
 - 39. Each party agrees to bear its own costs and attorney's fees in this action.
 - 40. This CAFO constitutes the entire agreement between the parties.

Southern Indiana Gas and Electric Company, Respondent

3-1-2024

Date

F. Shane Bradford

Vice President – General Operations

CenterPoint Energy, Inc.

United States Environmental Protection Agency, Complainant

Michael D. Harris Division Director Enforcement and Compliance Assurance Division U.S. Environmental Protection Agency, Region 5 Consent Agreement and Final Order
In the Matter of: Southern Indiana Gas and Electric Company
Docket No.

Final Order

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective
immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding
pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

Region 5

Date

Ann L. Coyle

Regional Judicial Officer

U.S. Environmental Protection Agency

12